Message Text

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E.O. 11652: GDS TAGS: ENRG SUBJECT: ECONOMIC

SUBJECT: ECONOMIC AND POLITICAL IMPLICATIONS OF OIL PRICE INCREASE

REF: STATE 274224

1. A SHARP RISE IN CRUDE PETROLEUM PRICES WOULD SERIOUSLY IMPEDE PORTUGAL'S EFFORTS TO CORRECT ITS MASSIVE EXTERNAL DEFICIT AND TO AVOID GALLOPING INFLATION. A PRICE INCREASE OF 10 PERCENT WOULD ADD SOME \$60 MILLION TO THE IMPORT BILL; ONE OF 20 PERCENT, GIVEN RELATIVE DEMAND INELASTICITY, WOULD ADD MORE THAN \$100 MILLION. PORTUGAL, ALREADY UNDER HEAVY PRESSURE TO REDUCE ITS CURRENT ACCOUNT DEFICIT, WOULD HAVE NO PROSPECT OF AUGMENTING ITS EARNINGS TO OFFSET HIGHER PETROLEUM OUTLAYS. IT WOULD, INSTEAD, SEEK GREATER FOREIGN CREDITS, AN EFFORT THAT MAY BE EXTREMELY DIFFICULT GIVEN THE NATION'S RECENT POLITICAL/ECONOMIC HISTORY AND ITS PERSISTENT BALANCE OF PAYMENTS DEFICIT. PORTUGAL WOULD TEND INCREASINGLY TOWARD TIGHTER CONTROL OF ITS TRADE AND CAPITAL ACCOUNTS, PARTICULARLY IF ITS ACCESS TO INTERNATIONAL CREDIT MARKETS.

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2. ANOTHER MAJOR PETROLEUM PRICE INCREASE WOULD, FOR

SEVERAL REASONS, HAVE A DISPROPORTIONATELY LARGE IMPACT ON DOMESTIC PRICES. FIRST, THE RIGID MARKET STRUCTURE WOULD TEND TO TRANSFER THE ENTIRE PRICE HIKE ONTO THE DOMESTIC ECONOMY. SECOND, THE NATION'S HEAVY DEPENDENCE ON IMPORTED PETROLEUM WOULD GENERATE SIGNIFICANT SECONDARY AND TERTIARY PRICE EFFECTS. THIRD, GOP EFFORTS TO CONSERVE EXCHANGE BY CURBING IMPORTS OF NON-PETROLEUM PRODUCTS WOULD STIMULATE SHARP PRICE RISES FOR THOSE GOODS. THE RESULT WOULD BE A PRECIPITOUS ELEVATION OF THE DOMESTIC PRICE STRUCTURE, WHICH IS CONSERVATIVELY ESTIMATED TO BE RISING AT AN ANNUAL RATE OF 20-25 PERCENT.

3. SUCH A DETERIORATION OF THE ECONOMIC SITUATION WOULD HEAVILY IMPACT ON PORTUGAL'S POLITICAL DEVELOPMENT. IT WOULD, BY ENCOURAGING EXTREMISTS ON BOTH ENDS OF THE POLITICAL SPECTRUM, SERIOUSLY HAMPER THE NATION'S PROGRESS TOWARD A FREE, DEMOCRATIC POLITICAL STRUCTURE. PORTUGAL MIGHT NOT PUBLICLY CRITICIZE THE PRICE INCREASE BECAUSE IT REALIZES ITS INABILITY TO AFFECT THE DECISION, BUT IT WOULD HEARTEDLY RESENT IT. IF GOP CANNOT OUICKLY TAP ARAB FINANCIAL SOURCES TO OFFSET PRICE INCREASES, ITS DISAPPOINTMENT AND ITS DISTASTS FOR THE PRICE DECISION MAY STIFFEN ITS RESOLVE TO ESTABLISH DIPLOMATIC RELATIONS WITH ISRAEL BY EARLY 1977. ON THE OTHER HAND, GOP WOULD LIKELY SETEP UP EFFORTS FOR CLOSER RELATIONS WITH VENEZUELA, BOTH TO ASSURE A STEADY SUPPLY OF CRUDE OIL AND DIMINISH, AT LEAST POSTPONE, THE PRICE INCREASES'S BALANCE OF PAYMENTS EFFECTS. CARLUCCI

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